IN THE CIRCUIT COURT, SIXTH JUDICIAL CIRCUIT IN AND FOR PASCO AND PINELLAS COUNTIES, FLORIDA

ADMINISTRATIVE ORDER NO. 2025-017 PA/PI-CIR

RE: COURT-APPOINTED ATTORNEY STANDARDS & DUE PROCESS COSTS

Section 27.40, Florida Statutes, requires the Chief Judge to compile and maintain a registry of attorneys available for appointment in specific cases when a conflict of interest arises. The registry is to include qualified and experienced attorneys compiled by county and by category of cases. The registry is provided to the Clerk of the Circuit Court who must maintain the registry and provide to the Court the name of the next attorney for appointment.

To provide for the orderly appointment of private counsel and to facilitate the orderly handling of indigent cases, and pursuant to the authority of the Chief Judge in accordance with Article V, section 2, Florida Constitution, Florida Rule of General Practice and Judicial Administration 2.215, and sections 27.40 and 43.26, Florida Statutes, it is

ORDERED:

I. ATTORNEYS

A. <u>APPOINTMENT TO THE REGISTRY</u>: An attorney must be on the Sixth Judicial Circuit Registry to receive a court appointment to represent a litigant who is entitled to court-appointed counsel.¹ To be included on the Registry, an attorney must apply during an open or special solicitation. Open solicitations occur periodically; special solicitations occur when the Chief Judge determines that there is a need for additional attorneys on one or more specific Registry lists. To apply, the attorney must certify that they meet the qualifications and standards set by law, in this Administrative Order, and must fully complete the applicable Sixth Judicial Circuit application form. In the event there are insufficient Registry attorneys under contract or other exigent circumstances exist as determined by the Chief Judge, the Chief Judge may add an attorney whom the Chief Judge determines is qualified to serve.

The appointment and renewal of attorneys on the Registry is determined solely by the Chief Judge.

- B. <u>REGISTRY STANDARDS</u>: All Registry attorneys must:
 - 1. Be a member in good standing with The Florida Bar.
 - 2. Have and maintain competence to provide representation in the types of cases on the Registry list to which the attorney is assigned.
 - 3. Maintain continuing legal education requirements and any other qualifications specified in Attachment A for their assigned Registry list(s).
 - 4. Maintain competency with the utilization of expert witnesses and evidence, including but not limited to, psychiatric and forensic evidence.

¹ The Sixth Judicial Circuit Registry does not include attorneys for appointment pursuant to section 27.710, Florida Statutes, (representation in postconviction capital collateral proceedings); or section 940.031, Florida Statutes, (representation in executive elemency proceedings). Attorneys serving on one of those registries must meet any standards or other requirements established by the entity that creates the registry. See paragraph I.H., below.

- 5. Enter into and maintain a contract for court-appointed attorney services with the Justice Administrative Commission (JAC).
- 6. Comply with the JAC requirements for billing.
- 7. Refrain from soliciting compensation from any person for service on a courtappointed case.
- 8. Maintain a principal office in Pasco, Pinellas, or Hillsborough County, or a location in Pasco or Pinellas County to meet with clients.
- 9. Notify the Chief Judge of any formal complaint filed by The Florida Bar; any non-confidential consent agreements entered with The Florida Bar; any finding of ineffective assistance of counsel by a judge or magistrate; any suspension or prohibition on the practice of law; and any suspension or prohibition on accepting court appointments.
- 10. Refrain from contracting with the Public Defender and Regional Counsel to provide counsel.
- 11. Notify the Clerk of the Circuit Court and the JAC of any change in their status or contact information. An attorney who resigns from the Registry must also notify the Chief Judge.
- 12. Accept appointments within their Registry list(s) without regard to the type of crime or other proceeding involved.
- C. <u>LIST-SPECIFIC STANDARDS</u>: In addition to the qualifications stated in Attachment A, the following list-specific standards apply:
 - 1. <u>Guardianship Attorneys</u>: An attorney appointed for a proceeding under Chapter 744, Florida Statutes, may not petition the State for fees if the Court determines that the Ward is solvent. Instead, the attorney may accept reasonable compensation that the Court orders the Guardianship to pay. The rate of compensation is determined by the terms of the attorney's contract with the JAC or by statute, when applicable.
 - 2. <u>Dependency Attorney for Parent</u>: Attorneys serving on a Dependency Attorney for Parent list must appear at any shelter hearings that they are scheduled to attend by the Court or the Clerk of the Circuit Court. An attorney who does not appear for a shelter or any other hearing as scheduled may not receive appointments or may be removed from the list.
 - 3. Attorney for Child: Attorneys serving on the Attorney for Child list are appointed to assignments under the Parental Notice of Abortion Act, including Judicial Waiver proceedings. Each attorney serving in either county must be willing to accept a case in the other county should an attorney be unable to handle the case due to workload conflict.
 - 4. <u>Pinellas Attorneys</u>: Each attorney serving in Pinellas County must agree to accept up to three cases in Pasco County per contract period if the attorneys serving in Pasco County are unable to handle a case due to ethical or workload conflict.
 - 5. <u>West Pasco Attorneys</u>: Each attorney serving in West Pasco County must agree to accept up to three cases in East Pasco County per contract period if the attorneys

serving in East Pasco County are unable to handle the case due to ethical or workload conflict.

- D. <u>REGISTRY LIST QUALIFICATIONS</u>: Attachment A specifies the names of the Registry lists; their geographic service areas; the types of cases handled by attorneys on each list; and the experience, training, and other qualifications required of attorneys serving on those lists. The Chief Judge may amend the qualifications, geographic service areas, and registry requirements specified in Attachment A without further amendment to this Administrative Order. Attorneys on the Registry have a continuing duty to comply with the qualifications specified in Attachment A and any other standards and qualifications contained in this Administrative Order or established in law. Failure to comply with the standards and qualifications may result in removal of the attorney from all court-appointed lists for three years.
- E. <u>SERVICE</u>: By accepting an appointment or by continuing to provide representation pursuant to a prior court appointment, an attorney agrees to provide services in accordance with this Administrative Order, any other applicable law or administrative order, and the JAC form contract in effect at the time of appointment. Unless specified otherwise in the attorney's contract with the JAC or prohibited by law, a court-appointed attorney's continued representation of a client after the expiration of the attorney's contract constitutes agreement by the attorney to serve, subject to the fees of their prior contract.
- F. <u>COMPENSATION</u>: Compensation for Registry attorneys representing indigent clients is set at the rates provided in section 27.5304, Florida Statutes, and the General Appropriations Act. Attorneys may also receive reasonable and necessary expenses as provided by statute or under the attorney's contract with the JAC. An attorney whose billing is denied by the JAC, including an attorney seeking additional compensation in an unusual and extraordinary circumstance, must follow the procedures in section 27.5304(12), Florida Statutes, and their contract with the JAC; file the appropriate motion; and set the matter for hearing before the Chief Judge or the Chief Judge's designee.
- G. <u>REMOVAL OR SUSPENSION</u>: An attorney may voluntarily remove themselves from the Registry upon written notification to the Chief Judge and JAC. To be reinstated to the Registry upon a voluntary removal, the attorney must file a new application.

An attorney's failure to comply with the requirements of this Administrative Order may result in removal or suspension of the attorney from all court-appointed lists. The Chief Judge may remove or suspend an attorney from the Registry with or without notice when there is an indication that the attorney cannot provide competent representation, or there is any apparent failure to comply with this Administrative Order. After notice, such an attorney may respond in writing to the Chief Judge explaining why they should not be removed or suspended from the Registry.

The Chief Judge may remove or suspend an attorney from the Registry for any of the following reasons:

- 1. The attorney fails to maintain or comply with a JAC contract;
- 2. The attorney fails to provide competent representation;
- 3. The attorney fails to attend hearings;
- 4. The attorney fails to maintain active membership or fails to remain in good standing with The Florida Bar;
- 5. The attorney fails to comply with CLE requirements;
- 6. The attorney fails to comply with this administrative order; or

7. Any other reason that justifies removal, in the sole discretion of the Chief Judge.

An attorney who, after notice of a problem(s) or concern(s) with his or her performance, was removed from a specific list or the entire Registry or who voluntarily removed himself or herself, may reapply for appointment to the Registry as permitted in subparagraph I.A., above, provided that: (1) the attorney applies during a solicitation period that is three years after the effective date of the attorney's removal from the Registry, or after a lesser time specified by the Chief Judge in writing; and (2) the attorney provides satisfactory evidence of remediation.

An attorney removed from the Registry for failure to maintain compliance with their CLE requirements, to maintain a contract with the JAC, or to maintain active membership in The Florida Bar may be reinstated if the deficiency is corrected within the time frame allowed by the Chief Judge.

H. <u>OTHER REGISTRIES</u>: The Sixth Judicial Circuit Registry does not include attorneys appointed pursuant to section 27.710, Florida Statutes, as an attorney for postconviction capital collateral proceedings.

The Sixth Judicial Circuit Registry also does not include attorneys appointed to represent persons sentenced to death who seek relief through executive clemency. In accordance with section 940.031, Florida Statutes, the Board of Executive Clemency appoints those attorneys from a registry it creates and maintains.

Further, there is no Registry of attorneys for appointment pursuant to 50 U.S.C. section 3931(b)(2) (Servicemembers' Civil Relief Act). The Chief Judge will analyze the type of case involved and use exigent circumstance authority to appoint an appropriately qualified member of The Florida Bar.

II. CLERKS OF THE CIRCUIT COURT

The Pinellas Clerk of the Circuit Court and the Pasco Clerk of the Circuit Court (Clerks) will serve as the points of contact for Registry attorneys and maintain the Registry lists provided by the Chief Judge. The Clerks will maintain the Registry for all categories within their respective counties, except that the Clerk of the Circuit Court for Pinellas County will maintain the Circuit-wide registries.

The Clerks must publish on their website the name and phone number of a point of contact for attorneys to notify them of changes in their phone number, availability, or status.

When requested by the Court, the Public Defender, the Regional Counsel, or a court-appointed attorney, the Clerks must provide the name of the next registry attorney.

As part of maintaining the Registry, when requested by the Court and to the extent possible, the Clerks will report by category and geographic service area the numbers of attorneys on the Registry, the numbers of appointments in each category, and the name of any attorney who notified the Clerk of their withdrawal or temporary removal from a Registry list. The Clerks also must report to the Chief Judge any issues of concern.

III. DUE PROCESS COSTS

Due process service rates are set in accordance with section 27.425, Florida Statutes. The JAC maintains the schedule of approved rates for the Sixth Judicial Circuit and posts the schedule on its website at www.justiceadmin.org. Expenditures for due process costs must be pre-approved

by the Court. Due process costs not specified on the posted schedule will not be paid unless prior approval is received from the Court or unless the JAC does not object to the expense.

Administrative Order No. 2024-012 PA/PI-CIR is hereby rescinded.

DONE AND ORDERED in Chambers at St. Petersburg, Pinellas County, Florida, this day of April 2025.

ORIGINAL SIGNED ON APRIL 2, 2025 BY SHAWN CRANE, CHIEF JUDGE

Attachment: (A) Sixth Judicial Circuit Registry Lists - Standards and Qualifications

cc: All Judges

The Honorable Bruce Bartlett, State Attorney

The Honorable Sara Mollo, Public Defender

The Honorable Nikki Alvarez-Sowles, Clerk of the Circuit Court, Pasco County

The Honorable Ken Burke, Clerk of the Circuit Court, Pinellas County

Jennifer Parker, Trial Courts Administrator

Michele Emmerman, Deputy Trial Courts Administrator

Ngozi Acholonu, Assistant Regional Counsel

Court-Appointed Attorneys

Bar Associations

Law Library, Pinellas County

SIXTH JUDICIAL CIRCUIT REGISTRY LISTS - STANDARDS AND QUALIFICATIONS			
Registry List	Attorney Qualifications (All Continuing Legal Education must have been approved by The Florida Bar)	Service Areas	
Capital Trials (Lead Counsel and Co-Counsel) A "capital case" is any offense for	 The attorney has been a member in good standing with The Florida Bar for the previous 5 years. The attorney is familiar with the practice and procedure of the criminal courts in the Sixth Judicial Circuit. In the 12 months prior to the effective date of the contract to provide court-appointed attorney services, the attorney must have completed a minimum of 10 hours of CLE devoted to criminal 	Circuit-wide	
which the potential sentence is death and the state has not waived seeking the death penalty. Attorneys on the Lead Counsel list may also be appointed as "independent, special counsel" in accordance with <i>Marquardt v State</i> , 156 So. 3d 464 (Fla. 2015).	 4. In addition to any CLE requirement under Florida Rule of Criminal Procedure 3.112 and 3.113, during any year that an attorney does not attend at least 12 hours of CLE devoted to the defense of capital cases, the attorney must obtain and review the case law update materials from the Public Defender's Office or the Florida Public Defender Association, Inc. 5. The attorney has not provided constitutionally deficient representation, as determined by courts in two capital proceedings (trial, appellate, or postconviction), with the latest determination 		
1st Degree Murder (Death Penalty) 1st Degree Murder (where Death Penalty has not yet been waived) Capital (Non-death other than Capital Sexual battery)	 being made in a final order entered within the previous five years. 6. To be appointed as lead counsel, the attorney must meet the requirements of Florida Rule of Criminal Procedure 3.112(f) during the entire contract period. 7. To be appointed as co-counsel, the attorney must meet the requirements of Florida Rule of Criminal Procedure 3.112(f) or the requirements of Florida Rule of Criminal Procedure 3.112(g) during the entire contract period. 		
Capital Appeals	 The attorney must meet requirements 1-5 of the Capital Trials Registry List The attorney must meet the requirements of Florida Rule of Criminal Procedure 3.112(h) during the entire contract period. 	Circuit-wide	

Non-Capital Felony and Misdemeanor Trials Capital Sexual Battery, RICO, Punishable by Life, Life, 1st, 2nd, and 3rd degree felonies Non-capital Murder, including 1st Degree murder where Death Penalty has been waived Misdemeanor & Criminal Traffic Criminal Contempt Involuntary Commitment due to NGRI adjudication Criminal postconviction (including 3.170(f), (1), and 3.853) Interstate Extradition Violation of probation (VOP) and community control cases (VOCC) Other proceeding not listed herein that may result in incarceration (includes no information filed)	 The attorney has been a member in good standing with The Florida Bar for the previous 3 years. The attorney is familiar with the practice and procedure of the criminal courts in the Sixth Judicial Circuit. In the 12 months prior to the effective date of the contract to provide court-appointed attorney services, the attorney must have completed a minimum of 10 hours of CLE devoted to criminal law. Prior to the effective date of the contract to provide court-appointed attorney services, the attorney must have completed the CLE requirements described in Florida Rule of Criminal Procedure 3.113. The attorney is an experienced and active trial practitioner with no fewer than 10 state or federal jury trials tried to completion. These 10 jury trials may be civil, felony, or misdemeanor cases. The attorney has served as lead counsel or co-counsel in 10 felony cases, 5 of which must have been felony jury trials that were tried to completion. 	East Pasco, West Pasco, Pinellas
Juvenile Delinquency Trials Life, 1st, 2nd, & 3rd degree Juvenile Delinquency felonies Misdemeanor Juvenile Delinquency Direct Files or No information filed Juvenile Violation of probation (VOP) and community control cases (VOCC)	 The attorney has been a member in good standing with The Florida Bar for the previous 12 months. The attorney is familiar with the practice and procedure of the criminal courts in the Sixth Judicial Circuit. In the 12 months prior to the effective date of the contract to provide court-appointed attorney services, the attorney must have completed a minimum of 10 hours of CLE devoted to criminal law AND has either 1) completed at least 3 hours of CLE devoted to delinquency law, which may be part of the required 10 hours of CLE devoted to criminal law, OR 2) completed at least 3 hours of CLE devoted to legal advocacy for children, which may not be a part of the required 10 hours of CLE devoted to criminal law. The attorney is an experienced trial practitioner with no fewer than 3 delinquency dispositions or 3 state or federal jury or non-jury trials tried to completion. The attorney is competent to continue representation of a delinquency defendant who is subsequently tried as an adult in Circuit felony court. 	East Pasco, West Pasco, Pinellas

Jimmy Ryce Involuntary Civil Commitment Trials (Sexual Violent Predators)	 The attorney has been a member in good standing with The Florida Bar for the previous 3 years. The attorney is familiar with the practice and procedure of the criminal and civil courts in the Sixth Judicial Circuit. In the 12 months prior to the effective date of the contract to provide court-appointed attorney services, the attorney must have completed a minimum of 10 hours of CLE devoted to criminal law. The attorney is an experienced and active trial practitioner with no fewer than 10 state or federal jury trials tried to completion. These 10 jury trials may be civil, felony, or misdemeanor cases. The attorney has served as lead counsel or co-counsel in 10 felony cases, 5 of which were felony jury trials that were tried to completion. 	Circuit-wide
Appeals of Criminal (non-capital), Juvenile Delinquency, and Jimmy Ryce Civil Commitments	 The attorney has been a member in good standing with The Florida Bar for the previous 3 years. The attorney is familiar with the practice and procedure of the criminal courts in the Sixth Judicial Circuit. In the 12 months prior to the effective date of the contract to provide court-appointed attorney services, the attorney must have completed 1) a minimum of 10 hours of CLE devoted to criminal law AND 2) a minimum of 10 hours of CLE devoted to appellate law. The attorney is an experienced and active practitioner in the field of appellate criminal law or has experience in the appeal of at least 5 criminal cases. 	Circuit-wide
Dependency: Attorney for Parent Dependency Shelter Hearings Dependency Adjudication Judicial Review Children/Families in Need of Services (Chapter 984) Developmentally Disabled Adults (Chapter 393) Adult Protective Services (Chapter 415) Termination of Parental Rights (Chapters 39 and 63)	2. The attorney is familiar with the practice and procedure of dependency proceedings in the	East Pasco, West Pasco, Pinellas

		T
Dependency: Dependent Children with Special Needs, including appeals, in accordance with section 39.01305, Fla. Stat. Skilled Nursing Facility (under Section 39.01305(3)(a)) Psychotropic Medication (under Section 39.01305(3)(b)) Developmental Disability (under Section 39.01305(3)(c)) Dependency w/ mental health (residential treatment under Section 39.01305(3)(d)) Victims of Human Trafficking (under Section 39.01305(3)(e))	 The attorney has been a member in good standing with The Florida Bar for the previous 3 years. The attorney is familiar with the practice and procedure of dependency proceedings in the Sixth Judicial Circuit, including the application of the Juvenile Rules of Procedure and the Family Law Rules of Procedure. The attorney is familiar with the Florida Guidelines of Practice for Lawyers who Represent Children in Abuse and Neglect cases. In the two years prior to the effective date of the contract to provide court-appointed services, the attorney must have completed at least 10 hours of CLE devoted to the legal needs of children, at least 5 hours of which addressed the representation of children with special needs or disabilities, and 1 hour of which addressed ethics related to the representation of children. The attorney is an experienced trial practitioner who has at least 1 year of experience representing children in dependency cases within the last 5 years; OR is currently supervised by an attorney who has at least 1 year of experience representing children in dependency cases; OR has observed at least 30 hours of dependency hearings, including 1 shelter hearing, 1 dependency adjudicatory hearing, 1 judicial review hearing, 1 Rule 8.350 or 8.355 Florida Rule of Juvenile Procedure hearing, and 1 TPR trial. 	Circuit-wide
Dependency Appeals	 The attorney has been a member in good standing with The Florida Bar for the previous 3 years. The attorney is familiar with the practice and procedure of dependency proceedings in the Sixth Judicial Circuit. In the 12 months prior to the effective date of the contract to provide court-appointed attorney services, the attorney must have completed at least 3 hours of CLE devoted to dependency law. The attorney is an experienced and active practitioner in the field of appellate law or has experience in the appeal of at least 5 cases, which are not limited to dependency or TPR cases. The attorney is an experienced appellate practitioner and has at least 3 years of experience in dependency or appellate law. 	Circuit-wide
Other Children Civil: Attorney for Child Parental Notice of Abortion Act (Section 390.01114, Fla. Stat., including Procedures for Judicial Waiver under section 390.01114(6)) Emancipation Attorney Ad Litem for child Other proceeding not included herein where a child is entitled to counsel	 The attorney must meet the requirements for the Attorney for Parent listed above. The attorney has completed a 3-hour training course offered by Guardian Ad Litem program. 	East Pasco, West Pasco, Pinellas

Standard Guardianship Developmental Disabilities Guardianship Proceedings under Chapter 744, Fla. Stat. Attorney Ad Litem for Estate	2. The attorney is familiar with the practice and procedure of guardianship proceedings in the Sixth Judicial Circuit.	East Pasco, West Pasco, Pinellas
Emergency Guardianship Adult Protective Services Substance Abuse assessment (Marchman Act) Mental Health (Baker Act) Tuberculosis Victims Healthcare Advanced Directives & Medical Procedures STD Victims Admission of Inmates to Mental Health Facilities	2. The attorney is familiar with statutory and case law for the following proceedings and is	East Pasco, Vest Pasco, Pinellas
Guardianship & Civil Appeals	 The attorney has been a member in good standing with The Florida Bar for the previous 3 years. The attorney is familiar with the practice and procedure of guardianship proceedings in the Sixth Judicial Circuit. The attorney must be an experienced appellate practitioner who has represented clients in no fewer than 5 appeals. In the 12 months prior to the effective date of the contract to provide court-appointed attorney services, the attorney must have completed a minimum of 3 hours of CLE devoted to guardianship. The attorney has completed 8 hours of CLE devoted to guardianship law or has served as an attorney of record for guardians for 3 or more years. 	Circuit-wide